



Massachusetts Department of Correction

Quarterly Report on the Status of Prison Overcrowding, Second Quarter of 2001

**Submitted in Compliance with Chapter 799
Section 21 of the Acts of 1985**

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2001 Second Quarter Report

Section Twenty-one of Chapter 799 of the Acts of 1985 directs the Commissioner of Correction to report quarterly on the status of overcrowding in state and county facilities. This statute calls for the following information:

Such report shall include, by facility, the average daily census for the period of the report and the actual census on the first and the last days of the report period. Said report shall also contain such information for the previous twelve months and a comparison to the rated capacity of such facility.

This report presents the required statistics for the second quarter of 2001.

This report was prepared by Pamela McLaughlin of the Research and Planning Division, and is based on daily count sheets prepared by the Classification Division.

2001 Second Quarter Report

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- The official capacity or custody level designation for each facility can change for a number of reasons, e.g. expansion of facility beds, decrease of facility beds due to fire, or changes in contracts with vendors. In all tables the capacity and custody level reflects the status at the end of the reporting period. The design capacity is reported for correctional facilities in Tables 1 through 6.
- On November 15, 1996, one hundred new modular beds were added to MCI Concord, increasing its design capacity to 614. Ninety-six modular beds were also added to MCI Norfolk, increasing its total to 1,084 beds. Pondville Correctional Center was reclassified from Custody Level 3/2 to Custody Level 3.
- Two hundred and forty-three new modular beds were added to Middlesex (Billerica) House of Correction on November 15, 1996, increasing its total to 874 beds, and the Middlesex county total to 1,035 beds.
- Due to changes in the Massachusetts General Law, DOC consolidated one unit at the Bridgewater Treatment Center and back-filled with general population inmates. These design capacity beds were placed on-line November 8, 1996 and first appeared on the November 12, 1996 daily count sheet. Three hundred additional beds were placed on-line during the third quarter of 1997.
- Due to a DOC policy modification, the security level of MCI-Shirley (Min) was changed from Security Level 3/2 to Security Level 3 during the first quarter of 1996 .
- Where relevant, the population figures for all facilities include both male and female inmates except as shown at Lancaster.
- State inmates housed in the Hampshire County contract program are included in the county population tables, as are all other state inmates housed in county facilities.
- Longwood Treatment Center is a specialized DOC facility which houses primarily individuals incarcerated for operating under the influence of alcohol. Because the inmates are predominantly county sentenced inmates, the inmate count and bed capacity are also included in Tables 3 and 4.
- Beginning with the second quarter of 1998 quarterly report, the following county correctional facilities are presented individually: Bristol Dartmouth, Bristol Ash Street, David R. Nelson Correctional Addiction Center, and Bristol Pre-Release in Bristol County; Essex Middleton and Essex Lawrence Correctional Alternative Center in Essex County; Middlesex Cambridge and Middlesex Billerica in Middlesex County; Norfolk Braintree, Norfolk Dedham, and Norfolk Contract in Norfolk County. Beginning with the third quarter of 1998 report, facilities for Suffolk and Hampden counties are presented individually.
- Nashua Street inmates housed at other facilities are reported in the counts for the facilities in which they are in custody.
- On October 22, 1997, Eastern Massachusetts Correctional Alcohol Center (EMCAC) was renamed the David R. Nelson Correctional Addiction Center (DRNCAC).
- Due to a DOC policy modification, the security level of Hodder House was changed from Security Level 2 to Security Level 3/2 during the first quarter of 2000 .
- On May 18, 2000, the Braintree Alternative Center was temporarily closed for renovations by the Norfolk County Sheriff's Office. All inmates were transferred to the minimum security Pre-Release Center in Dedham.
- As of September 15, 2000, Longwood Treatment Center has been moved to the Massachusetts Boot Camp and the women were transferred to facilities housing female populations.
- As of September 22, 2000, Massachusetts Boot Camp no longer holds any medium security inmates.

¹ For technical notes prior to 1996, please refer to previous quarterly reports.

- On April 18, 1995, new security level designations were established according to 103 DOC 101 Correctional Institutions/Custody Levels policy which states

Custody Levels:

- **Level One.** The least restrictive in the department and is reserved only for those inmates who are at the end of their sentence and have been identified as posing little to no threat to the community. Supervision is minimal and indirect.

- **Level Two.** A custody level in which both design/construction as well as inmate classification reflect the goal of restoring to the inmate maximum responsibility and control of their own behavior and actions prior to their release. Direct supervision of these inmates is not required, but intermittent observation may be appropriate under certain conditions. Inmates within this level may be permitted to access the community unescorted to participate in programming to include, but not limited to, work release, educational release, etc.

- **Level Three.** A custody level in which both the design/construction as well as inmate classification reflect the goal of returning to the inmate a greater sense of personal responsibility and autonomy while still providing for supervision and monitoring of behavior and activity. Inmates within this security level are not considered a serious risk to the safety of staff, inmates or to the public. Program participation is mandated and geared toward their potential reintegration into the community. Access to the community is limited and under constant direct staff supervision.

- **Level Four.** A custody level in which both the design/construction as well as inmate classification reflect the goal of restoring to the inmate some degree of responsibility and control of their own behavior and actions, while still insuring the safety of staff and inmates. Design/construction is generally characterized by high security parameters and limited use of internal physical barriers. Inmates at this level have demonstrated the ability to abide by rules and regulations and require intermittent supervision. However, behavior in the community, i.e., criminal sentence and/or the presence of serious outstanding legal matters indicate the need for some control and for segregation from the community. Job and program opportunities exist for all inmates within the perimeter of the facility.

- **Level Five.** A custody level in which design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates. Inmates accorded to this status may present an escape risk or pose a threat to other inmates, staff, or the orderly running of the institution, however, at a lesser degree than those at level 6. Supervision remains constant and direct. Through an inmates willingness to comply with institutional rules and regulations, increased job and program opportunities exist.

- **Level Six.** A custody level in which both design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates primarily through the use of high security parameters and extensive use of internal physical barriers and check points. Inmates accorded this status present serious escape risks or pose serious threats to themselves, to other inmates, to staff, or the orderly running of the institution. Supervision of inmates is direct and constant.

Abbreviations

AC	- Addiction Center	OSCC	- Old Colony Correctional Center
ADP	- Average Daily Population	OUI	- Operating Under the Influence
ATU	- Awaiting Trial Unit	PPREP	- Pre-Parole Residential Environmental Phase Program
CRS	- Contract Residential Services Includes Charlotte House, and Houston House	PRC	- Pre-Release Center
DDU	- Departmental Disciplinary Unit	SBCC	- Souza-Baranowski Correctional Center
DOC	- Department of Correction	SECC	- Southeastern Correctional Center
DRNCAC	David R. Nelson Correctional Addiction Center	SDPTC	- Sexually Dangerous Person Treatment Center
DSU	- Departmental Segregation Unit	SMCC	- South Middlesex Correctional Center (formerly SMPRC)
HOC	- House of Correction	SH	- State Hospital
LCAC	- Lawrence Correctional Alternative Center	TC	- Treatment Center (Longwood)
NECC	- Northeastern Correctional Center		
NCCI	- North Central Correctional Institution at Gardner		

Table 1 provides the DOC figures for the second quarter of 2001. As this table indicates, the DOC population (excluding Bridgewater SH, SDPTC, AC, Longwood TC, and county inmates at the Mass. Boot Camp) increased by 12 inmates from the first day of the second quarter to the last day of the quarter. At the end of the quarter, the DOC operated with 9,624 inmates in the system, and the average daily population was 9,659 with a design capacity of 8,130. Thus, the DOC operated at 119 percent of design capacity.

Population in DOC Facilities, April 2, 2001 to June 29, 2001					
Custody Level/ Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Custody Level 6					
Cedar Junction	697	682	704	633	110%
SBCC	1,093	1,099	1,089	1,024	107%
Framingham-ATU	162	140	158	64	253%
Custody Level 5					
OCCC	711	700	722	488	146%
Custody Level 4					
Concord	915	878	907	614	149%
Framingham	479	488	487	388	123%
Norfolk	1,405	1,414	1,379	1,084	130%
NCCI	890	899	886	568	157%
SECC	645	650	617	456	141%
Bay State	277	275	283	266	104%
Mass. Boot Camp	-	-	-	128	0%
Shirley-Medium	1,054	1,035	1,075	720	146%
*Bridgewater TC	307	306	306	345	89%
Sub-Total	8,635	8,566	8,613	6,778	127%
Custody Level 3					
Plymouth	110	112	109	151	73%
NECC	119	113	220	150	79%
SECC-Minimum	95	96	92	100	95%
Shirley-Minimum	214	234	106	403	53%
Pondville	104	108	101	100	104%
Custody Level 3/2					
Lancaster-Male	53	50	61	94	56%
Lancaster-Female	45	46	47	59	76%
SMCC	146	151	137	125	117%
Hodder House	7	6	7	35	20%
Sub-Total	893	916	880	1,217	73%
Custody Level 2					
Boston State	72	67	75	55	131%
Park Drive	37	34	42	50	74%
Custody Level 1					
Charlotte	4	6	2	15	27%
Houston House	14	14	12	15	93%
PPREP	4	9	-	n.a.	n.a.
Sub-Total	131	130	131	135	97%
Total	9,659	9,612	9,624	8,130	119%
Bridgewater SH	350	366	349	227	154%
Bridgewater SDPTC	242	246	246	216	112%
Bridgewater AC	105	99	85	214	49%
Longwood TC	83	72	87	125	66%
Sub-Total	780	783	767	782	100%
Grand Total	10,439	10,395	10,391	8,912	117%
Houses of Correction	528	521	545	n.a.	n.a.
Federal Prisons	6	6	5	n.a.	n.a.
Inter-State Contract	85	86	87	n.a.	n.a.

(* See Technical Notes)

Table 2 provides the DOC figures for the previous twelve months - i.e., for the period April 3, 2000 to March 30, 2001. These figures indicate that the DOC population decreased by 113 over this twelve month period (excluding Bridgewater SH, SDPTC, AC, Longwood TC, and county inmates at the Mass. Boot Camp), from 9,728 in April, 2000 to 9,615 in March, 2001.

Population in DOC Facilities, April 3, 2000 to March 30, 2001					
Custody Level/ Facility	Avg. Daily	Beginning	Ending	Design	% ADP
	Population	Population	Population	Capacity	Capacity
		n	n		
Custody Level 6					
Cedar Junction	687	622	681	633	109%
SBCC	1,019	999	1,089	1,024	100%
Framingham-ATU	128	128	151	64	200%
Custody Level 5					
OSCC	710	711	702	488	145%
Custody Level 4					
Concord	879	902	893	614	143%
Framingham	486	484	484	388	125%
Norfolk	1,464	1,497	1,408	1,084	135%
NCCI	928	958	899	568	163%
SECC	536	303	644	456	118%
Bay State	286	291	275	266	108%
Mass. Boot Camp	30	95	-	128	23%
Shirley-Medium	1,051	1,095	1,032	720	146%
*Bridgewater TC	325	334	304	345	94%
Sub-Total	8,529	8,419	8,562	6,778	126%
Custody Level 3					
Plymouth	118	126	112	151	78%
NECC	135	159	114	150	90%
SECC-Minimum	95	97	99	100	95%
Shirley-Minimum	255	247	234	403	63%
Pondville	132	151	111	100	132%
Custody Level 3/2					
Lancaster-Male	68	113	50	94	72%
Lancaster-Female	49	59	46	59	83%
SMCC	154	186	150	125	123%
Hodder House	9	17	6	35	26%
Sub-Total	1,015	1,155	922	1,217	83%
Custody Level 2					
Boston State	71	80	68	55	129%
Park Drive	39	42	33	50	78%
Custody Level 1					
Charlotte	10	14	7	15	67%
Houston House	10	9	14	15	67%
PPREP	10	9	9	n.a.	n.a.
Sub-Total	140	154	131	135	104%
Total	9,684	9,728	9,615	8,130	119%
Bridgewater SH	348	361	364	227	153%
Bridgewater SDPTC	221	192	245	216	102%
Bridgewater AC	98	105	102	214	46%
Longwood TC	64	115	72	125	51%
Sub-Total	731	773	783	782	93%
Grand Total	10,415	10,501	10,398	8,912	117%
Houses of Correction	563	620	524	n.a.	n.a.
Federal Prisons	10	20	7	n.a.	n.a.
Inter-State Contract	114	243	87	n.a.	n.a.

(* See Technical Notes)

Table 3 presents the county figures for the second quarter of 2001. The county population decreased by 165 inmates, from the first day of the second quarter to the last day of the quarter. At the end of the quarter, the county system operated with 10,979 inmates, with an average daily population of 10,987 in facilities with a total design capacity of 8,356. Thus, the county system operated at 131 percent of design capacity.

Population in County Correctional Facilities by County, April 2, 2001 to June 29, 2001					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Barnstable	229	219	231	110	208%
Berkshire	244	221	248	116	210%
Bristol	822	1,093	769	666	123%
Dukes	26	29	26	19	137%
Essex	1,176	1,187	1,195	635	185%
Franklin	140	131	154	63	222%
Hampden	1,753	1,722	1,781	1,303	135%
Hampshire	249	235	238	248	100%
Middlesex	1,048	1,077	1,019	1,035	101%
Norfolk	459	466	461	379	121%
Plymouth	1,392	1,380	1,428	1,140	122%
Suffolk	2,151	2,122	2,117	1,599	135%
Worcester	1,155	1,139	1,154	790	146%
Longwood TC	83	72	87	125	66%
Mass. Boot Camp	60	51	71	128	47%
Total	10,987	11,144	10,979	8,356	131%

Table 4 presents the county figures for the second quarter of 2001. The following table presents a breakdown of multi -facility counties, by facility.

Population in County Correctional Facilities by Facility, April 2, 2001 to June 29, 2001					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Bristol County					
Bristol Ash Street	183	176	189	206	89%
Bristol Dartmouth	509	775	463	304	167%
Bristol DRNCAC	65	78	55	100	65%
Bristol Pre-Release	65	64	62	56	116%
Essex County					
Essex Middleton	891	923	920	500	178%
Essex LCAC	285	264	275	135	211%
Hampden County					
Hampden	1,580	1,549	1,606	1,178	134%
Hampden-OUI	173	173	175	125	138%
Middlesex County					
Middlesex Cambridge	233	220	240	161	145%
Middlesex Billerica	815	857	779	874	93%
Norfolk County					
Norfolk Dedham	418	425	425	302	138%
Norfolk Braintree	-	-	-	52	0%
Norfolk Contract	41	41	36	25	164%
Suffolk County					
Suffolk Nashua Street	654	625	657	453	144%
Suffolk South Bay	1,497	1,497	1,460	1,146	131%

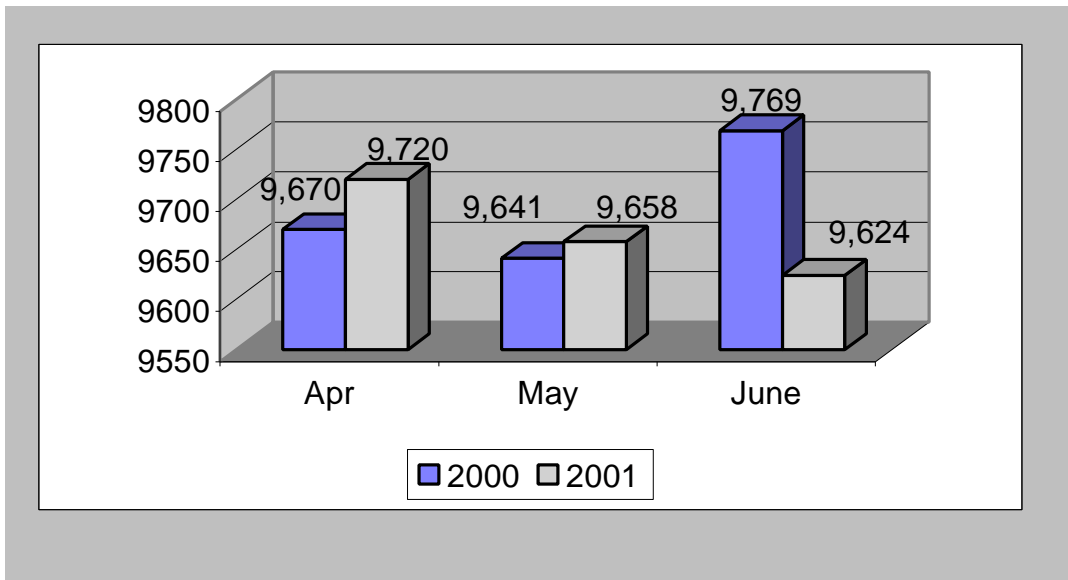
Table 5 presents the county figures for the previous twelve months. These figures indicate that the county population decreased by 748 inmates, or minus 6 percent, over this twelve-month period, from 11,934 in April 2000, to 11,186 in March 2001.

Population in County Correctional Facilities by County, April 3, 2000 to March 30, 2001					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Barnstable	239	258	220	110	217%
Berkshire	210	199	225	116	181%
Bristol	1,060	1,070	1,107	666	159%
Dukes	31	33	28	19	163%
Essex	1,275	1,359	1,196	635	201%
Franklin	147	141	131	63	233%
Hampden	1,695	1,778	1,730	1,303	130%
Hampshire	235	246	236	248	95%
Middlesex	1,153	1,190	1,075	1,035	111%
Norfolk	512	575	460	379	135%
Plymouth	1,377	1,378	1,387	1,140	121%
Suffolk	2,201	2,244	2,124	1,599	138%
Worcester	1,175	1,204	1,142	790	149%
Longwood TC	64	115	72	125	51%
Mass. Boot Camp	75	144	53	128	59%
Total	11,449	11,934	11,186	8,356	137%

Table 6 presents the county figures for the previous twelve months. The following table presents a breakdown of multi-facility counties, by facility.

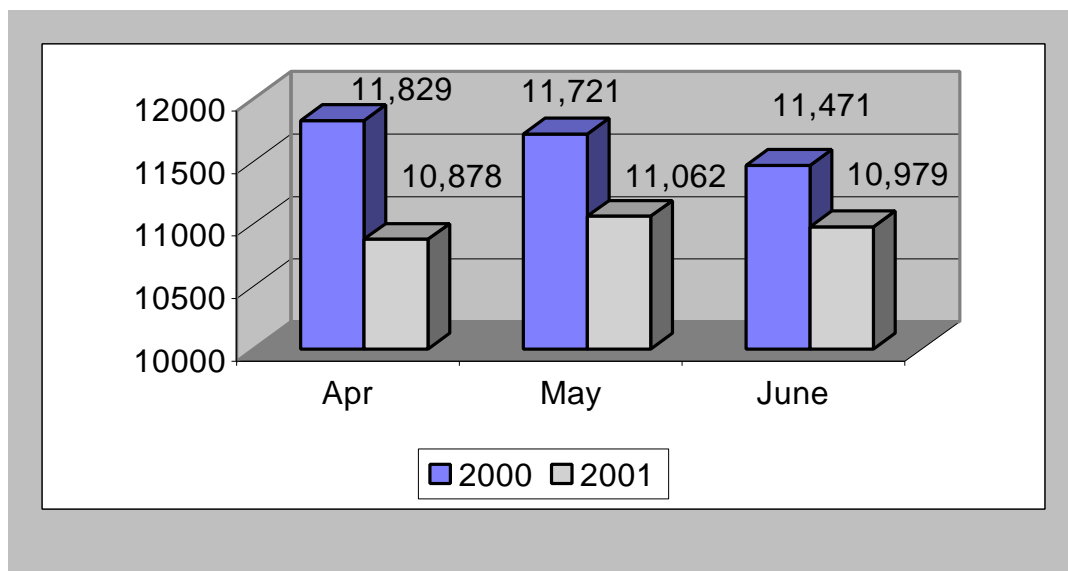
Population in County Correctional Facilities by Facility, April 3, 2000 to March 30, 2001					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Bristol County					
Bristol Ash Street	172	151	177	206	83%
Bristol Dartmouth	746	766	780	304	245%
Bristol DRNCAC	76	79	81	100	76%
Bristol Pre-Release	66	74	69	56	118%
Essex County					
Essex Middleton	999	1,077	926	500	200%
Essex LCAC	276	282	270	135	204%
Hampden County					
Hampden	1,522	1,603	1,556	1,178	129%
Hampden-OUI	173	175	174	125	138%
Middlesex County					
Middlesex Cambridge	230	226	213	161	143%
Middlesex Billerica	923	964	862	874	106%
Norfolk County					
Norfolk Dedham	465	499	419	302	154%
Norfolk Braintree	2	24	-	52	4%
Norfolk Contract	45	52	41	25	180%
Suffolk County					
Suffolk Nashua Street	640	610	636	453	141%
Suffolk South Bay	1,561	1,634	1,488	1,146	136%

Figure 1.
DOC Sentenced Population, Second Quarters of 2000 and 2001



The graph above compares the DOC sentenced population for the second quarter in 2000 to that in 2001, by month. For April 2001, the DOC population increased by 50 inmates, compared with the same month of 2000; for May, the population increased by 17 inmates; and for June the population decreased by 145 inmates.

Figure 2.
HOC Population, Second Quarters of 2000 and 2001



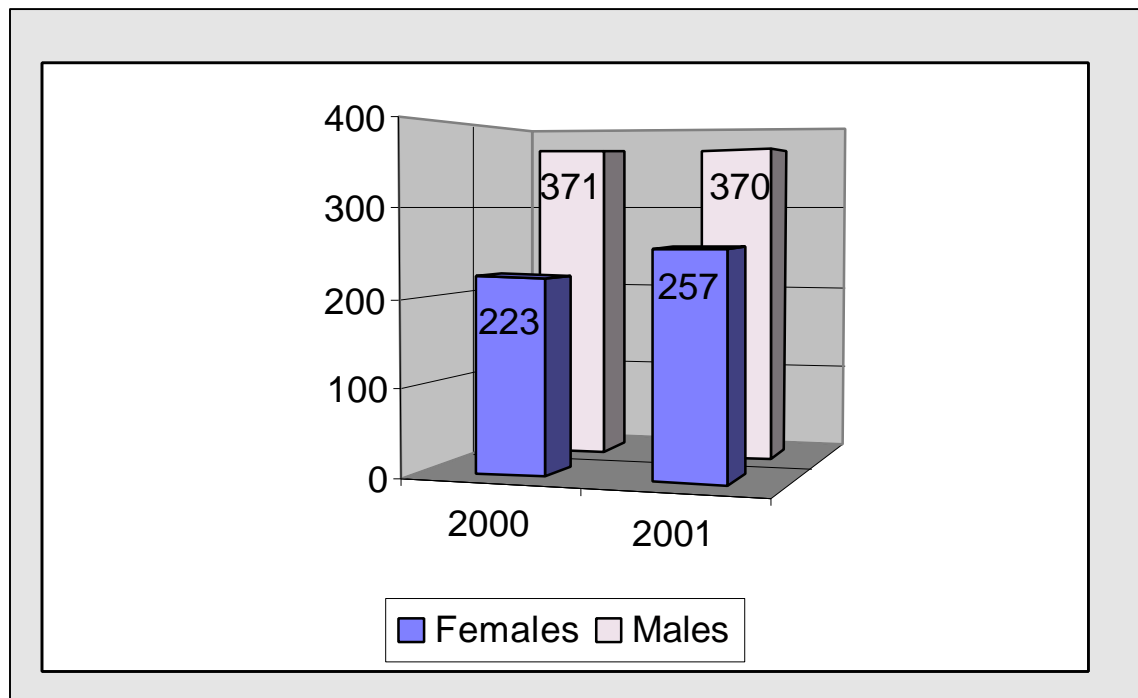
The graph above compares the HOC population for the second quarter in 2000 to that in 2001, by month. For April 2001, the HOC population decreased by 951 inmates (-8%) compared with the same month of 2000; for May, the population decreased by 659 inmates (-6%); and for June, the population decreased by 492 inmates, or (-4%) percent.

Note: Data for Figures 1 and 2 were taken from the end of the month daily count sheet compiled by the Classification Division.

Table 7 provides quarterly statistics on new, criminally sentenced court commitments to the DOC for the second quarters of 2000 and 2001, by sex. Overall, there was an increase of 33 new court commitments, or 5 percent for 2001 in comparison with the number of new court commitments in 2000, from 594 to 627. Male commitments for the second quarter of 2001 decreased by 1, from 2000. Female commitments for the second quarter of 2001 increased by 34, or 15 percent compared to the number of commitments for 2000.

Quarterly DOC New Court Commitment by Sex			
	2000	2001	Difference
Males			
First Quarter	415	368	-11%
Second Quarter	371	370	0%
Sub -Total	786	738	-6%
Females			
First Quarter	272	241	-11%
Second Quarter	223	257	15%
Sub -Total	495	498	1%
Total	1,281	1,236	-4%

Figure 3 provides a graphical representation of the number of new, criminally sentenced court commitments to the DOC during the second quarters of 2000 and 2001, by sex.



Note: Data for Table 7 and Figure 3 were obtained from the DOC's Inmate Tracking database. For females committed after September 17, 2000 and males committed to Lancaster after February 26, 2001, the information was obtained from the IMS Database.